Public Comment on the Environmental Assessment (EA) by The Federal Energy Regulatory Commission (FERC) of The Texas Eastern Appalachia to Market (TEAM 2014) Project in FERC Docket CP13-84-000

James E. Rosenberg 555 Davidson Road Grindstone, PA 15442 Fayette County (724) 785-9398 October 16, 2013

These comments are directed to FERC's Environmental Assessment¹ of the Uniontown Compressor Station (though they may equally apply to other compressor stations in the TEAM 2014 project ("Project")). I object to the EA on the basis that it contains the following flaws:

1. The EA fails to evaluate Texas Eastern's submitted air modeling studies.

On 6/17/2013, Texas Eastern submitted air modeling studies for the Uniontown Compressor Station in this docket.² Such studies are crucial in evaluating the probability of acute exposures from air pollution in excess of ATSDR or OSHA safety levels. The EA has not taken consideration of this material, and has not used it to evaluate the risk of acute exposure to air pollutants at levels that threaten health. Instead, the EA relies on analysis of Potential To Emit (PTE) figures to assess the risk of air pollution from the Uniontown Compressor Station. PTE amounts are typically calculated as aggregate figures in units such as tons per year. However, safety levels of specific air pollutants, such as VOCs, are typically set in units such as parts per million for a specified amount of time. The EA does not provide any basis for extrapolating between these two different types of unit. Accordingly, the EA does not provide an adequate assessment of the actual health risks of acute exposure to air pollutants. As will be seen below (item 3), Texas Eastern has a documented history of severe acute excess emissions of air pollution. The EA must take account of *evaluated* air modeling studies and be amended to give a serious analysis of the probability of adverse health effects from incidents such as the Bernville accident described below.

2. The EA fails to evaluate compressor station noise exposures due to blowdown or malfunction.

The noise studies for compressor stations in Project were evidently carried out in circumstances of "normal operation". They do not measure noise levels during periods of blowdown or malfunction. In fact, there is a documented case of a neighbor of the Uniontown Compressor station being *injured* by noise. From Thomas Koziel vs. Texas Eastern Transmission, L.P., United States Court for the Western District of Pennsylvania, Docket # 13cv1197, the plaintiff alleges:

Plaintiff resides in Uniontown, Pennsylvania, approximately 500 feet from the Uniontown Compressor Station. Doc. No. 1-3, \P 1. The Compressor Station is owned and operated by Defendant and used in the natural gas industry. Id. at \P 3. Plaintiff's property includes a garage which is approximately 670 feet from the Compressor Station. Id. at \P 1. The garage is constructed of metal. Id.

On December 31, 2010, a high-pitched sound was emitted from the Compressor Station for

¹ Docket CP13-84 Accession # 20130913-4002, http://elibrary.ferc.gov/idmws/common/OpenNat.asp?fileID=13349110.

² Docket CP13-84 Accession # 20130617-5178 RR 9, http://elibrary.ferc.gov/idmws/common/OpenNat.asp?fileID=13284485, http://elibrary.ferc.gov/idmws/common/OpenNat.asp?fileID=13284488. http://elibrary.ferc.gov/idmws/common/OpenNat.asp?fileID=13284488.

approximately fifteen (15) minutes. Id. at \P 5. Plaintiff was in his garage at the time; the noise was amplified by the metal structure. Id. Plaintiff phoned an emergency number related to the plant and was told that a response team was on its way. Id. at \P 6. Plaintiff also dialed 911. Id. at \P 7. Emergency services responded. Id.

Employees of Spectra Energy confirmed the sound had emanated from the Compressor Station and told Plaintiff that the noise was caused by a frozen valve. Id. at \P 9. Plaintiff has experienced severe health problems related to his hearing and sleep because of his exposure to the noise. Id. at \P 10-13.

(This matter is still in litigation.) Attachment A shows a Fayette County property map giving the relationship of Mr. Koziel's parcel to the parcel containing the Uniontown Compressor Station. Surely the potential for noise to cause adverse health effects at Uniontown Compressor Station will only get worse as the power is upgraded, unless specific mitigation measures are taken. Assessment of noise levels that does not take into account the possibility of blowdown or malfunction is inadequate.

3. The EA fails to evaluate the potential for acute air pollution exposures due to blowdown or malfunction.

The EA discusses PTE amounts for compressor stations in Project, but does not provide an analysis of how those numbers are calculated. As part of its role in the Pennsylvania State Implementation Plan (SIP), as well as its role in implementing the Pennsylvania Air Pollution Control Act, the Pennsylvania Department of Environmental Protection (PA-DEP) typically evaluates an applicant's PTE based on information supplied by the vendors of the applicant's equipment, the applicant's analysis, PA-DEP's technical review, and (in the case of Plan Approvals) public comment. It is customary for *all* of this analysis to rely on assessment of equipment in normal operation. However, history has shown that significant emissions can occur during blowdowns, and very substantial emissions indeed can occur from malfunction.

An extremely significant case of such malfunction was experienced by Texas Eastern at its Bernville Compressor Station. As Spectra Energy states in a letter to PA-DEP:

"On Monday October 29, 2012 the Texas Eastern Transmission, LP, Bernville Compressor Station (Title V No. 06-05033), experienced an emergency shutdown (ESD)." ... "The total gas loss was 174,536 MCF which resulted in *61.31 tons of VOC emissions.*" ... "Gas was vented for forty three minutes." (The documents pertaining to this incident are here attached as Appendix C.) [Emphasis added.]

The amount of VOC emissions in this case is significant: from a single case of malfunction, the Bernville Compressor Station emitted more VOC in one hour than an entire year's threshold for VOC major source.

This calls into question the entire basis of calculating PTE without including reasonably weighted assessment of the likelihood of malfunction combined with the emissions consequence of malfunction. We have seen above a case where emissions occurred at the Uniontown Compressor Station for approximately 15 minutes. If the amount of gas emitted per minute in the Uniontown incident in item 2 above is comparable to the Bernville case, we may reasonably infer that the Uniontown incident that has already occurred may have released as much as 20 tons of VOC in just that one incident.

Because these numbers are so shockingly large, it is useful to review the Bernville case and understand its cause. By Spectra Energy's own admission, this incident resulted from human error: a lockout / tag out human operations problem caused a valve to malfunction. This was not an industry-unprecedented problem. On Thursday, March 29, 2012, the Lathrop Compressor Station — owned and operated by a different company — exploded and caught fire as the result of just such a lockout / tag out human error problem as occurred at

Bernville.³ Although the Lathrop case was arguably different equipment and a different operator, natural gas compressor station operators across the industry had ample warning from it of the consequences of lockout / tagout errors. Not only did Spectra Energy not learn from the Lathrop incident to prevent the Bernville case from occurring, neither Spectra Energy nor FERC seems to have learned from the Bernville case that to evaluate environmental risk it is not sufficient to merely analyze "equipment". The human systems that operate equipment must also be analyzed. Was the Uniontown incident above also due to human error? What training did operators at Uniontown Compressor Station receive to learn the lesson of Bernville?

We now have a documented case of a compressor station emitting in less than an hour more than major-source levels of VOC for an entire year! The consequences of this for air pollution regulation are clear:

FERC, EPA, PA-DEP, and all other regulators of air pollution must include assessment of the potential for malfunction, including the risk of human error. Such an assessment must be made part of the process of environmental assessment. An operator's history, and the steps the operator has taken to prevent cases of malfunction in the future, must also be assessed. *Such assessment has not occurred* in the EA for the TEAM 2014 Project.

While the Bernville case is perhaps the most severe case known of emissions from a single compressor station malfunction, "routine" blowdowns are also a concern. Half a dozen blowdowns over the course of a year can add up to one Bernville, depending on how long they last. "Routine" blowdowns are typically not reported. Compressor station neighbors report hearing them repeatedly. To leave blowdowns out of the air emissions assessment picture completely is to presume the highly highly unlikely. What is Spectra Energy's history of total accumulated blowdown time per year at the Uniontown Compressor Station? Are we to believe it is 0? What is the probability of acute health effects on compressor station neighbors from hazardous air pollutants? If FERC truly wants to assess these matters, it should *hold a hearing* at which compressor station neighbors can convey their experience first hand.

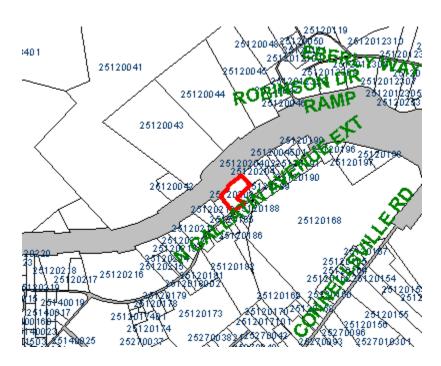
4. The EA fails to evaluate Uniontown Compressor Station's status as to PHMSA Class and HCA.

The EA discusses the issue of High Consequence Areas (HCA) and includes an assessment of which pipeline segments are deemed to be HCA. Uniontown Compressor Station is not mentioned in this analysis. The EA does not provide any analysis of the potential impact circle of a possible accident at Uniontown Compressor Station. The Lathrop Compressor Station accident referred to above demonstrates that incidents such as those described in item 2 and item 3 above can in the worst case cause an explosion. The EA must be amended to determine whether Uniontown Compressor Station qualifies as an HCA. Attachment B shows a property map of the vicinity of Uniontown Compressor Station. There are a significant number of houses and buildings close by.

It is likewise important to assess what PHMSA Class Uniontown Compressor Station belongs to. The Lathrop Compressor Station accident referred to above was investigated by both PA-DEP and the Pennsylvania Public Utility Commission (PUC). PUC was acting under the terms of Pennsylvania Act 127, but withdrew its investigators as lacking jurisdiction because it was determined to be a Class 1 location. Such issues should be determined in advance by FERC. The EA must be amended to determine the class for the Uniontown Compressor Station.

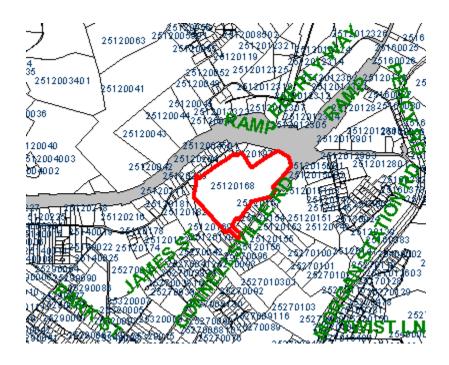
³ http://shale.sites.post-gazette.com/index.php/news/archives/24437-compressor-station-explosion-shuts-down-at-least-10-wells, http://thetimes-tribune.com/news/gas-drilling/dep-williams-restarted-damaged-compressor-without-state-ok-1.1295539#axzz1rA7LwaQh

Attachment A
Property Map Showing the Property of Thomas Koziel in Relation to Uniontown
Compressor Station



The Texas Eastern property for Uniontown Compressor Station is shown as parcel # 25120168. Mr. Koziel's property is outlined in red, parcel number 25120208.

Attachment B
Property Map Showing Properties in the Vicinity of Uniontown Compressor Station



Attachment C Documents Pertaining to Uncontrolled Release of Pollutants at Bernville Compressor Station Due to Malfunction

TEXAS EASTERN TRANSMISSION, LP 5400 Westhelmer Court Houston, TX 77056-5310 713.627.5400 main

Mailing Address: P.O. Box 1642 Houston, TX 77251-1642



December 13, 2012

Mr. William Weaver Air Quality Program Manager PA Department of Environmental Protection 909 Elmerton Ave. Harrisburg, PA 17110

Re: TEXAS EASTERN TRANSMISSION, LP BERNVILLE COMPRESSOR STATION RESPONSE TO NOTICE OF VIOLATION

Dear Mr. Weaver:

On Wednesday December 5, 2012 Texas Eastern Transmission, LP received a Notice of Violation (NOV) for the Bernville Compressor Station (Title V No. 06-05033). This letter is to address the request to provide an abatement plan upon 15 days of receipt of the NOV.

We have conducted a root cause analysis of the gas release associated with the emergency shutdown (ESD) that occurred at Bernville on October 29, 2012 that resulted in the NOV. We have concluded that the excess emissions were a result of human performance error that occurred during annual station maintenance in the weeks prior to the ESD event. Our corrective action to prevent a similar event is to revise our maintenance procedure to include lockout tag out on all valves associated with the maintenance task, this will clearly identify which valves must be returned to their "inservice" state prior to task completion. Responsible personnel at the Bernville Compressor Station will be instructed in this revision to our maintenance procedure and station management will ensure compliance with the revised procedure.

Our abatement plan therefore is to revise the procedure as noted and ensure appropriate communication and oversight of the revised procedure. A copy of the revision which will be incorporated into our maintenance procedure on 12/14/12 is attached.

Sincerely.

Reagan M.) Mayces

EHS Manager - US Operations

Air Compliance

cc: Tom Wooden - Houston Office



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Revision Date: 10/06/12

Please fill out all the highlighted areas. Fill in N/A if not applicable,

Initial Isolation

Setup Operation:

Comments/Remarks

This step will isolate or verify the staon yard is isolated.

NOTES:

- All Isolaon valves need to have Lockout/Tagout (LO/TO) applied per S.O.P. 5-3070 (Hazardous Energy Control).
- Open body bleeds on isolaon valves where possible to verify that the bodies blow down or if using as a "Double Block & Bleed".
- ♦ The closing of all tap valves will be coordinated with Gas Control.

Permission to begin the procedure received from Gas Control:

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Valve Operations

♦ All valves, listed in sequence, to be opened, closed, checked open and checked closed:

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		Check Open	6"	SCO Valve	SCO-2	No			
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		Check Open	30"	SCO Valve	SCO-4	No			
		Check Open	30"	Block Valve	SPCV-1	No		1 Hi	
		Check Open	30"	Block Valve	SPCV-2	No			
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Common	ts/Remarks								
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	trol Valve #:	-				10* Plug Valve	27-686		
100				_			27 000		
Location o	of Pressure Gauge	:				TBD			-
19	Time Pack Began:]		Start pressu	ire:		
TE5: Prior to ve		iminate al	ll ignion sources	, post v	warning signs and have re ex	xnguishers available.			
		e. to be o	pened, closed.	checke	d open and checked closed:				
- 1 1	, A2-,		1 0 11	9			LO/TO		
S	ite	MP	Operation	Size	Function	Valve #	Reg'd Try	Date/Time	Init
nville Staon		194.17							
Note:	Connue the p	ack unlith	ne Staon Yard pr	essure	is equalized with pipeline p	ressure			
	La lugare		Slowly Open		Receiver Valve	27-686	N/A		
Note:	When the pig	ing has e	qualized connu	e with t	the return to service secon b	pelow			
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Verify that	all body bleed va	hor are c		. 14					
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Contact Gas Control and provide return to s	ervice data (mes pressures etc.)	Contact	Date/ Time	init.
Contact Region Sta and provide return to se Enter all Gas loss into database:				

Wise, Lori

From:

Cramer, Sean E <SECramer@spectraenergy.com>

Sent:

Monday, December 17, 2012 3:20 PM Wise, Lori

To: Cc:

Borst, William

Subject: Attachments: Bernville NOV Response

img-Z17161418-0001.pdf

Lori,

Attached is the response to the Bernville NOV. A hard copy is being mailed out today to the Southcentral office. Let me know if you have any questions.

Thanks, Sean



December 4, 2012

NOTICE OF VIOLATION

CERTIFIED MAIL No. 7012 1010 0001 6689 4978

Mr. Thomas Wooden Vice President Texas Eastern Transmission, LP 5400 Westheimer Court Houston, TX 77056

Re: Title V Permit #06-05033 Source operation violation

North Heidelberg Township, Berks County

Dear Mr. Wooden:

On October 29, 2012, the Texas Eastern Transmission, LP (Texas Eastern) experienced an emergency shutdown at its Bernville Compressor Station located in North Heidelberg Township, Berks County.

A malfunction report submitted to the Department on October 31, 2012, indicated that the emergency shutdown was due to a malfunctioning gas detector. As a consequence of that event, the initial report stated that 0.41 ton of VOC was emitted during a leak of 735,000 scf of natural gas. At the Department's request, Texas Eastern submitted a revised report on November 12, 2012, indicating that 61.31 tons of VOC was emitted during a leak of 174,536,000 scf of natural gas. The revised report states that the increased emissions were due to a suction valve that failed to close. Furthermore the revised report states that this suction valve failed to close because the operator failed to properly engage the valve assembly after recent maintenance.

By failing to properly engage the valve assembly, Texas Eastern failed to operate the source in a manner consistent with good operating practices and caused or permitted the violation of the following condition of its Title V Operating Permit #06-05033, effective April 1, 2008:

Section	Condition No.	Page No.	25 Pa Code Violation
В	007(b)	6	127.444

CERTIFIED MAIL No. 7012 1010 0001 6689 4978

Mr. Thomas Wooden, Vice President Texas Eastern Transmission, LP - Page 2 -

December 4, 2012

The above violation constitutes unlawful conduct and a public nuisance as defined by Sections 8 and 13 of the Air Pollution Control Act ("APCA"), the Act of January 8, 1960, P.L. 2119 (1959) 35 P.S. 4008 and 4013, respectively, for each day of violation. Violations of the Department's Rules and Regulations are subject to the penalties of Sections 9 and 9.1 of the APCA.

With regard to this violation, please submit to this office within 15 days of receipt of this letter an abatement plan to avoid similar violations in the future.

This Notice of Violation is neither an order nor any other final action by the Department of Environmental Protection. It neither imposes nor waives any enforcement action available to the Department under any of its statutes. If the Department determines that an enforcement action is appropriate, you will be notified of the action.

If you have any questions regarding this matter, please do not hesitate to contact me at 610.916.0100.

Sincerely,

Lori L. Wise

Air Quality Specialist

cc: Southcentral Regional Office

Lori L. Wise

Reading District Office

Mr. Sean Cramer, Environmental Coordinator



e-Facts 212039

December 4, 2012

NOTICE OF VIOLATION

CERTIFIED MAIL No. 7012 1010 0001 6689 4978

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В	007(b)	6	127.444

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- Page 2 -

December 4, 2012

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scanned 12/5/12

If you have any questions regarding this matter, please do not hesitate to contact me at 610.916.0100.

Sincerely,

Lori L. Wise

Air Quality Specialist

cc: Southcentral Regional Office

ri L. Wise

Reading District Office

Mr. Sean Cramer, Environmental Coordinator

Wise, Lori

From:

Cramer, Sean E <SECramer@spectraenergy.com>

Sent:

Tuesday, November 20, 2012 10:42 AM

To: Cc: Borst, William Wise, Lori

Subject:

Revised Bernville Malfunction Report

Attachments:

2012 Malfunction Report_Revised.pdf

William,

I have attached a revised malfunction report for the event that occurred on 10/29/12 at our Bernville compressor station. A hard copy of the report is being sent to the southcentral office via FedEx today.

Please let me know if you have any additional questions. Thanks, Sean

Sean E. Cramer, CHMM

Sr. EHS Specialist - Northeast Region

Spectra Energy

Office: 717-540-8303 Cell: 717-215-7473 Fax: 713-386-3042 TEXAS EASTERN TRANSMISSION, LP 2601 Market Place Street, Suite 400 Harrisburg, PA 17110 717.540.8300 office 717.540.8350 fax



November 20, 2012

Mr. William Weaver Air Quality Program Manager PA Department of Environmental Protection 909 Elmerton Ave. Harrisburg, PA 17110

Re: TEXAS EASTERN TRANSMISSION, LP BERNVILLE COMPRESSOR STATION REVISED MALFUNCTION REPORT

Dear Mr. Weaver:

On Monday October 29, 2012 the Texas Eastern Transmission, LP, Bernville Compressor Station (Title V No. 06-05033), experienced an emergency shutdown (ESD). The ESD occurred due to a malfunctioning gas detector in the turbine building. Station personnel responded to the station that evening to evaluate the facility. The gas detector was repaired on Tuesday October 30, 2012 and the station was brought back into service.

As a result of internal miscommunication, the gas loss and VOC emissions reported in my letter of October 31, 2012 did not include the total amount of gas vented during this incident. As has been subsequently verbally reported by Texas Eastern to agency representatives, coincidental with the ESD, a suction valve inside the station piping failed to close resulting in additional gas loss that was not included in my initial report. Upon investigation, we have determined that after recent valve maintenance, the operator failed to engage the valve assembly properly. This faulty condition was not detected until after the station attendant arrived to investigate the event.

The total gas loss was 174,536 MCF which resulted in 61.31 tons of VOC emissions. Attached you will find an explanation of our emission calculations. Gas was vented for forty three minutes. Due to weather conditions on the 29th, it took the station attendant an extended period of time to get to the station. Once inside the station fencing, the station attendant closed the suction valve within two minutes. No additional personal protective equipment (PPE), besides standard PPE - ear protection, a hard hat, and safety toed shoes, were required to be worn by the station attendant. The gas released during this incident readily dissipated in the ongoing storm winds occurring during that time. The odor in the area associated with the incident was due to the mercaptan odorant that is injected into the gas stream.

Mr. William Weaver Pennsylvania Department of Environmental Protection November 20, 2012 Page 2

We regret the error in our initial report and have initiated a review of our reporting procedures to ensure that such internal miscommunications do not reoccur. We further regret causing alarm and resulting complaints from our neighbors concerning the mercaptan odor. Texas Eastern is reviewing whether sufficient data is available to evaluate ambient concentrations from this release through dispersion analysis and will apprise the agency once a determination of that is made.

If you have any questions or comments, please feel free to contact me at 717-540-8303.

Sincerely,

Sean E. Cramer Sr. EHS Specialist Northeast Region Mr. William Weaver Pennsylvania Department of Environmental Protection November 20, 2012 Page 3

Gas Loss Calculation - Bernville ESD 10/29/12:

Volume of Gas *VOC density = tons VOC released (174,536,400 scf) * (0.0007 lb VOC/scf_{gas}) * (1 ton/2000 lbs) = 61 tons VOC

Wise, Lori

From:

Cramer, Sean E <SECramer@spectraenergy.com>

Sent:

Thursday, November 15, 2012 4:55 PM

To:

Wise, Lori

Subject:

Bernville ESD - Recalcualted VOC emissions

Lori,

I have updated our VOC emissions for the ESD that occurred at our Bernville Compressor Station on Monday October 29, 2012. The total VOC emissions from that event was 61.31 tons. These emissions will be included in our 2012 annual emissions statement.

Please let me know if you have any additional questions. Thanks, Sean

Sean E. Cramer, CHMM Sr. EHS Specialist - Northeast Region Spectra Energy

Office: 717-540-8303 Cell: 717-215-7473 Fax: 713-386-3042

Wise, Lori

From:

Cramer, Sean E <SECramer@spectraenergy.com>

Sent:

Wednesday, November 07, 2012 10:36 AM

To:

Wise, Lori

Subject: Attachments: Bernville ESD Notification img-Y07113235-0001.pdf.pdf

Lori,

Attached you will find the notification I sent to the southcentral office concerning the recent ESD from Bernville. I apologize, I should have copied you on the letter.

Let me know if you have any additional questions. Thanks, Sean

Sean E. Cramer, CHMM Sr. EHS Specialist - Northeast Region Spectra Energy

Office: 717-540-8303 Cell: 717-215-7473 Fax: 713-386-3042 Texas Eastern Transmission, LP 2601 Market Place Street, Suite 400 Harrisburg, PA 17110 717.540.8300 office 717.540.8350 tex



October 31, 2012

Mr. William Weaver Air Quality Program Manager PA Department of Environmental Protection 909 Elmerton Ave. Harrisburg, PA 17110

Re: TEXAS EASTERN TRANSMISSION, LP BERNVILLE COMPRESSOR STATION

MALFUNCTION REPORT

Dear Mr. Weaver:

On Monday October 29, 2012 the Texas Eastern Transmission, LP, Bernville Compressor Station (Title V No. 06-05033), experienced an emergency shutdown (ESD). The ESD occurred due to a malfunctioning gas detector in the turbine building. Station personnel responded to the station that evening to evaluate the facility. The gas detector was repaired on Tuesday October 30, 2012 and the station was brought back into service. The ESD resulted in a gas loss of 735,000 SCF which resulted in 0.41 ton of VOC.

If you have any questions or comments, please feel free to contact me at 717-540-8303.

Sincerely,

Sean E. Cramer

Sr. EHS Specialist Northeast Region Texas Eastern Transmission, LP 2601 Market Place Street, Suite 400 Harrisburg, PA 17110 717.540.8300 office 717.540.8350 fax



DEP SOUTHCENTRAL REGION

AIR QUALITY PROGRAM

October 31, 2012

Mr. William Weaver Air Quality Program Manager PA Department of Environmental Protection 909 Elmerton Ave. Harrisburg, PA 17110

Re: TEXAS EASTERN TRANSMISSION, LP BERNVILLE COMPRESSOR STATION

MALFUNCTION REPORT

Dear Mr. Weaver:

On Monday October 29, 2012 the Texas Eastern Transmission, LP, Bernville Compressor Station (Title V No. 06-05033), experienced an emergency shutdown (ESD). The ESD occurred due to a malfunctioning gas detector in the turbine building. Station personnel responded to the station that evening to evaluate the facility. The gas detector was repaired on Tuesday October 30, 2012 and the station was brought back into service. The ESD resulted in a gas loss of 735,000 SCF which resulted in 0.41 ton of VOC.

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Sincerely,

Sean E. Cramer

Sr. EHS Specialist Northeast Region